

# BRIDGING CONSERVATION & HAZARD MITIGATION PLANNING: A WORKSHOP FOR NATURAL RESOURCE PROFESSIONALS

*August 3, 2025*

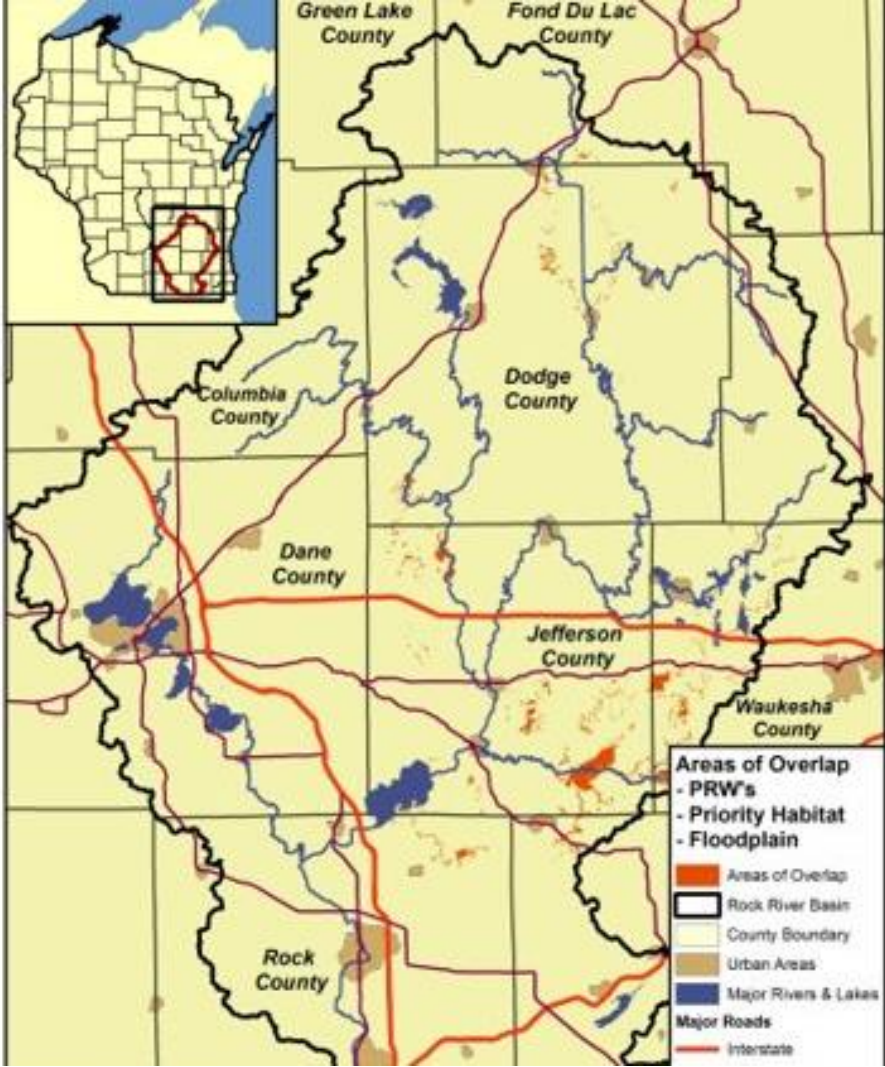


# WELCOME & INTRODUCTIONS



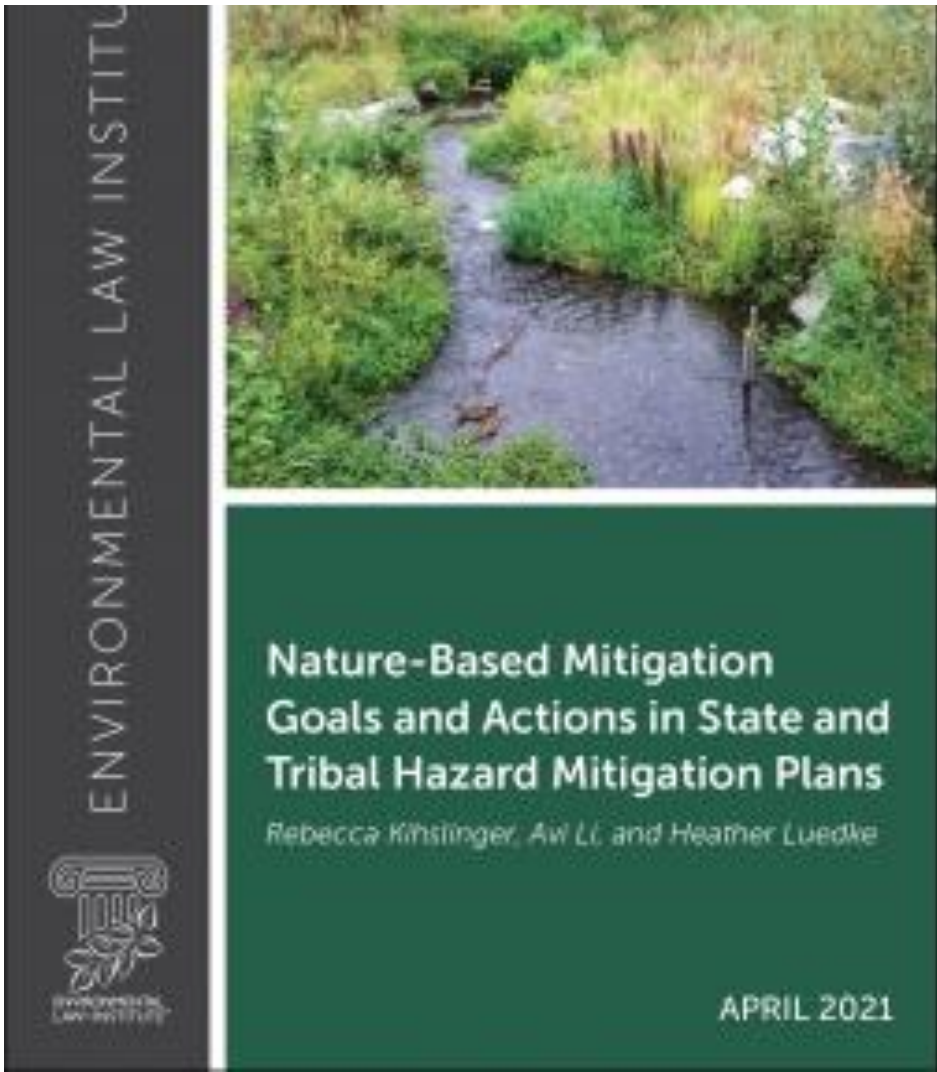
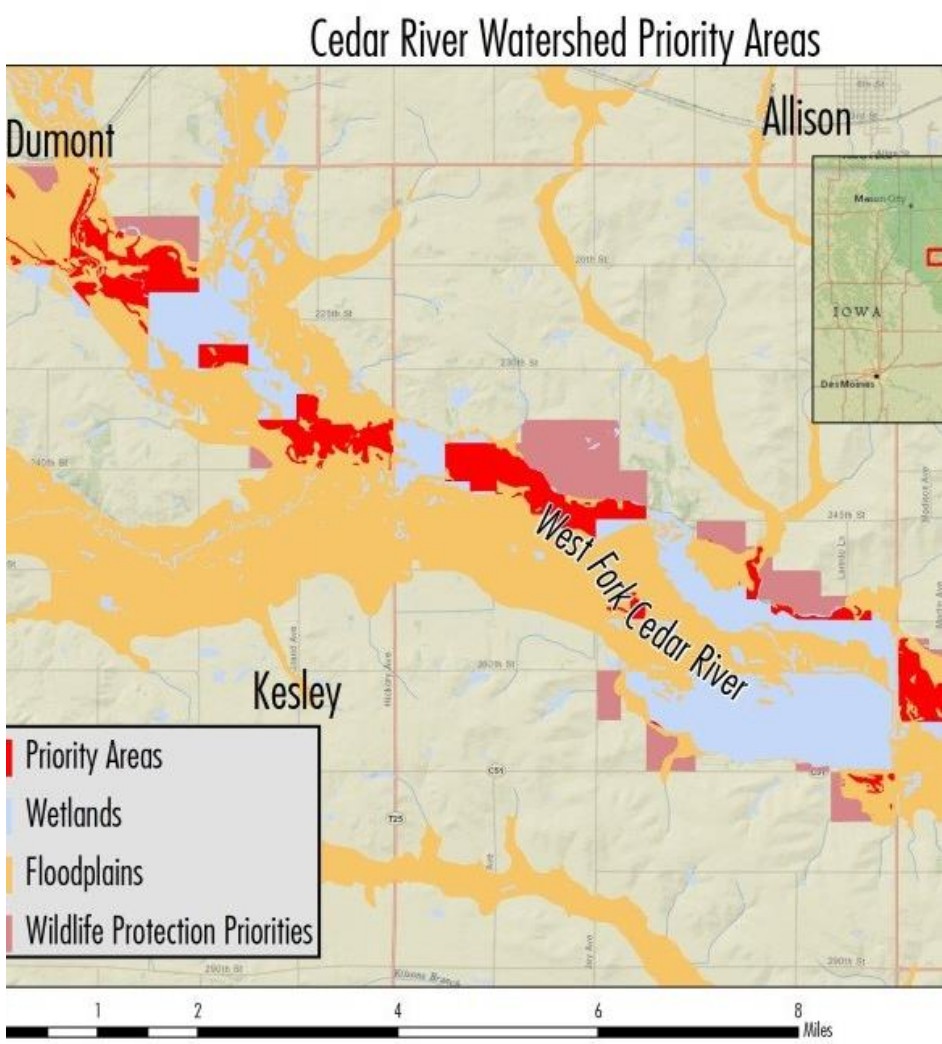
# Nature-Based Solutions





Wetlands, Wildlife Habitat, and Flood Hazards in the Cedar River Basin, Iowa

February 2008



# Building Partnerships



# WORKSHOP OBJECTIVES

- Understand how special districts can participate in hazard planning processes and the benefits to doing so;
- Learn from examples of districts that have leveraged funding and/or collaborated with local hazard planners on nature-based mitigation projects;
- Brainstorm ideas for your district/county;
- Ask technical questions of hazard planning staff;
- Understand the fundamentals of mitigation planning and its connections to your work.



# PARTICIPANT INTRODUCTIONS



# WORKSHOP OVERVIEW (MORNING)

*9 am-9:30 am*

*Welcome and Participant Introductions*

*9:30 am-10:45 am*

*Panel 1: Overview of Hazard Mitigation  
Planning and Nature-Based Solutions*

*10:45 am-11:00 am*

*Coffee Break*

*11:00 am-12:30 pm*

*Breakout 1: Opportunities for Alignment*

*12:30 pm-1:30 pm*

*Networking Lunch*





# WORKSHOP OVERVIEW (AFTERNOON)

*1:30 pm-3:00 pm*

*Panel 2: Partnerships*

*3:00 pm-3:15 pm*

*Coffee Break*

*3:15 pm-4:30 pm*

*Breakout 2: Partnerships*

*4:30 pm- 5:00 pm*

*Closing Remarks & Next Steps*

*6:00 pm-7:00 pm*

*Optional Happy Hour at Garf's  
Sports Lounge  
(a 2-minute walk from the Hilton)*





# PANEL 1: OVERVIEW OF HAZARD MITIGATION PLANNING AND NATURE-BASED SOLUTIONS

## Objectives

- Understand the basics of a hazard mitigation plan
- Learn about nature-based solutions
- Understand the intersections between conservation priorities and hazard mitigation planning priorities
- Explore overlaps between conservation and hazard mitigation priorities
- Identify benefits of district involvement in hazard mitigation planning
- Learn how one RCD shapes local hazard mitigation efforts

# PANEL 1: OVERVIEW OF HAZARD MITIGATION PLANNING AND NATURE- BASED SOLUTIONS

**Matthew West**, *Mitigation Planning Supervisor, Colorado Division of Homeland Security and Emergency Management*, Local Hazard Mitigation Planning and Integrating Special Districts

**Ellie Flaherty**, *Biologist, U.S. EPA*, Enhancing Natural Hazard Mitigation and Resilience through EPA's Nonpoint Source Management Program

**Kellyx Nelson**, *Director, San Mateo Resource Conservation District*, The role of conservation districts in multi-benefit watershed projects





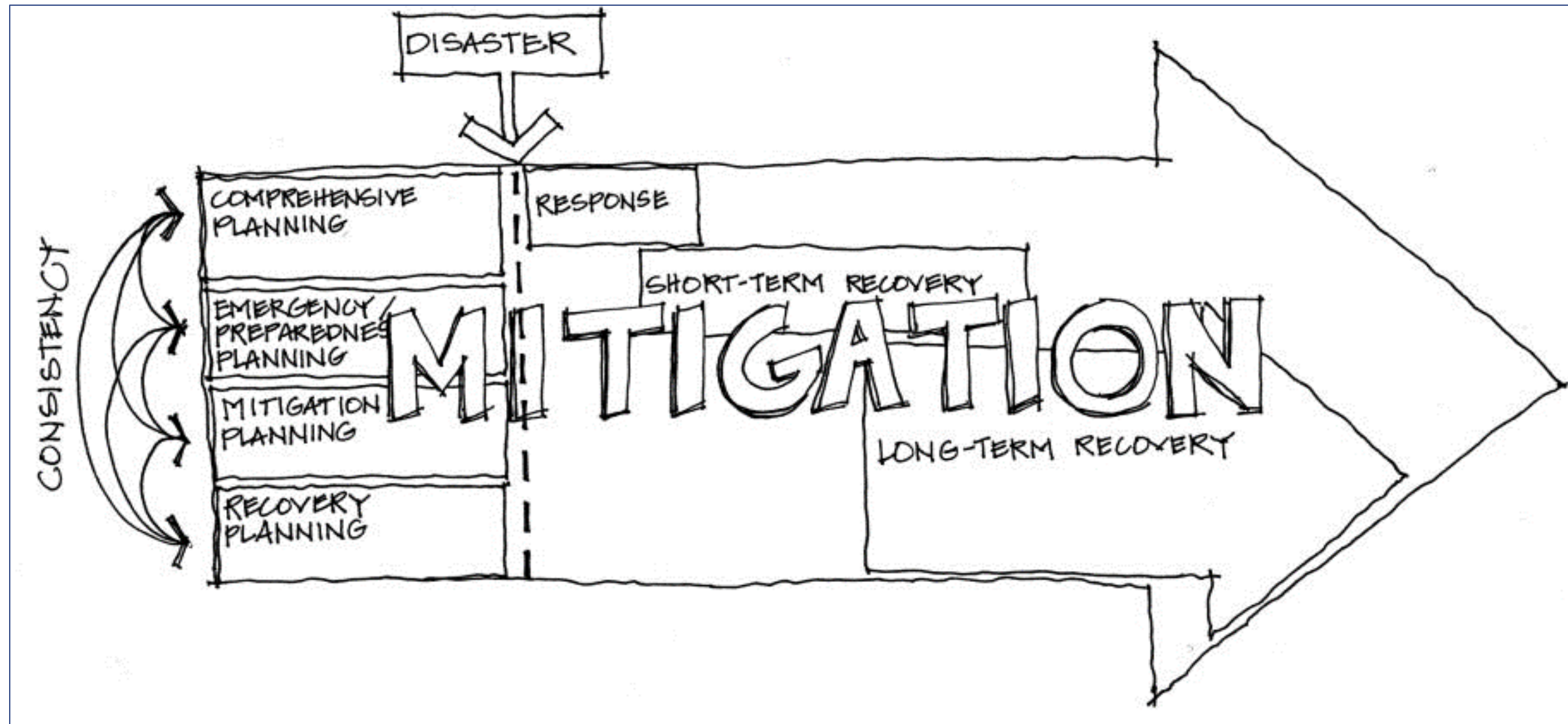
# *Local Hazard Mitigation Planning & Integrating Special Districts*



**COLORADO**  
Division of Homeland Security  
& Emergency Management  
Department of Public Safety

# Hazard Mitigation

- What is the ultimate purpose of hazard mitigation?
- What consequences are we trying to prevent?



Source: Masterson et al, 2014; Modified from Schwab, 1998; Lindell, Prater, and Perry, 2007



# Natural Hazard Mitigation



**PHOTO CREDITS**  
 Stream Buffers: Lynn Betts, NRCS  
 Wetlands: Ron Nichols, NRCS  
 Natural Land Cover: Jessica Jahre, EPA contractor  
 Land Management: Jessica Jahre, EPA contractor  
 Climate: NOAA Photo Library, NOAA Central Library, OAR/BRL/NSL  
 Invasive Species: Michael Smith, USDA  
 Hydrologic Alteration: Laurie Bernstein, U.S. Forest Service  
 Public Health: NOAA, NMFS  
 Safety and Security: Jessica Jahre, EPA contractor  
 Loss Prevention: Royalbroil, Wikimedia

This EnviroAtlas eco-wheel was created by Jessica Jahre, EPA contractor

- Sustained action taken to reduce or eliminate long-term risk from hazards.
- Reduce the future demand for, and rising costs of, disaster response and recovery.



# Benefits of Hazard Mitigation

Aligns risk reduction priorities and focuses resources on greatest risks



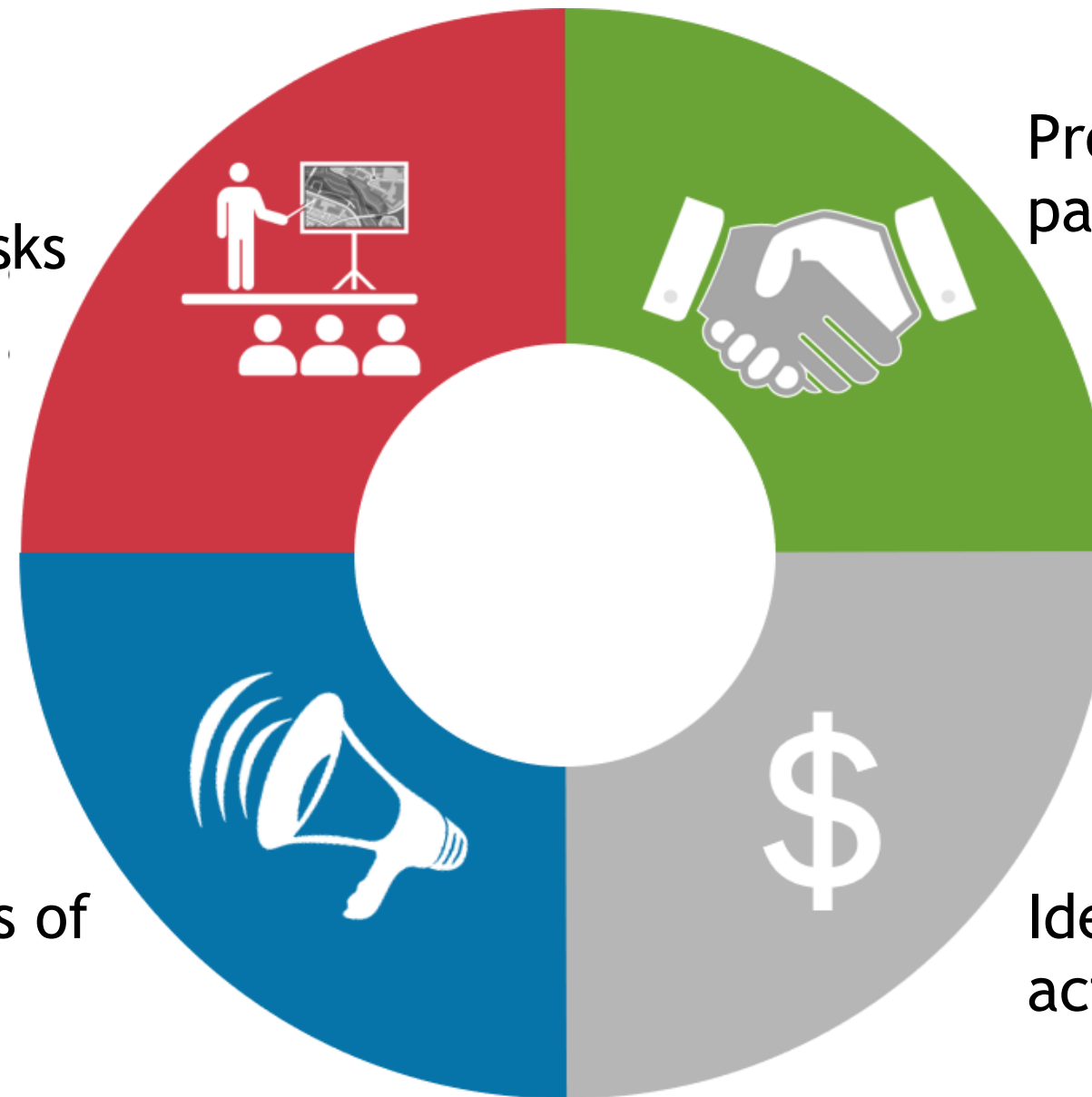
Promotes building partnerships



Increases awareness of hazards and risk



Identifies cost-effective actions for risk reduction





# Benefits of Hazard Mitigation

(continued)

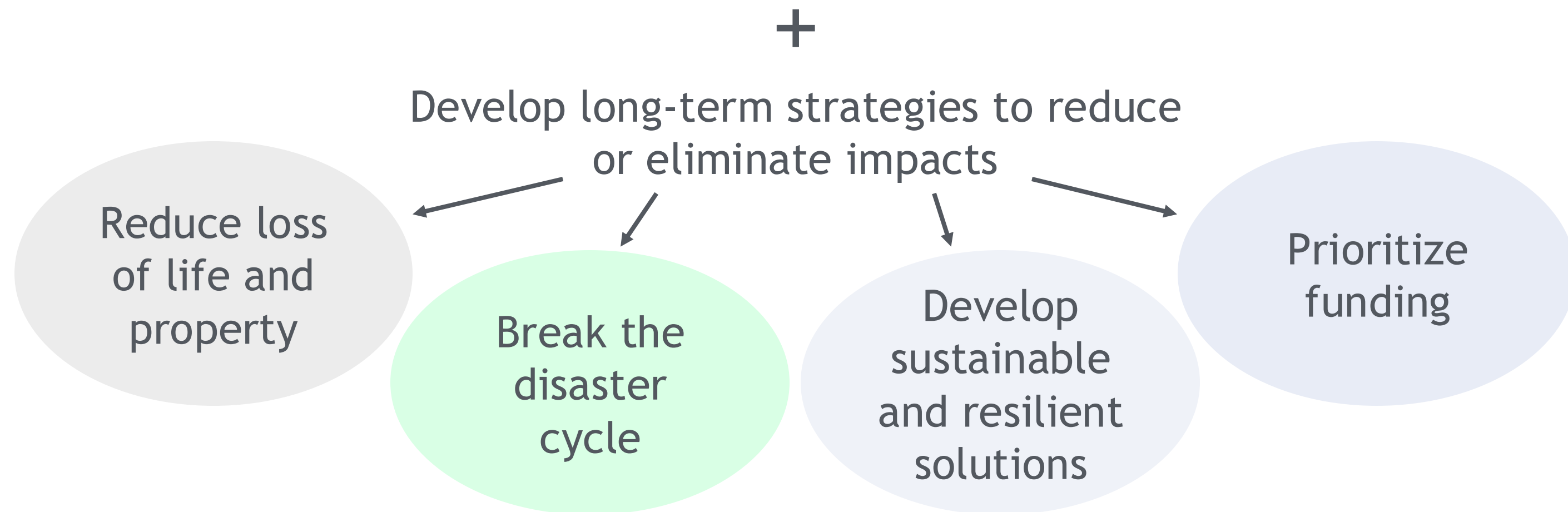
## **More Mitigation Measures, More Savings**



**One dollar invested in mitigation =  
13 dollars U.S. saves in future costs**



# Hazard Mitigation Planning



# Integrating Special Districts



**ARKANSAS BASIN  
ROUNDTABLE**





# Jefferson Conservation District

“Conservation districts have the duty to plan, advise, implement projects, and educate people on issues surrounding natural resources.” - <https://jcd.colorado.gov/about-us/our-story>

Jefferson County Hazard Mitigation  
Plan Participant

Project: Wildfire Mitigation

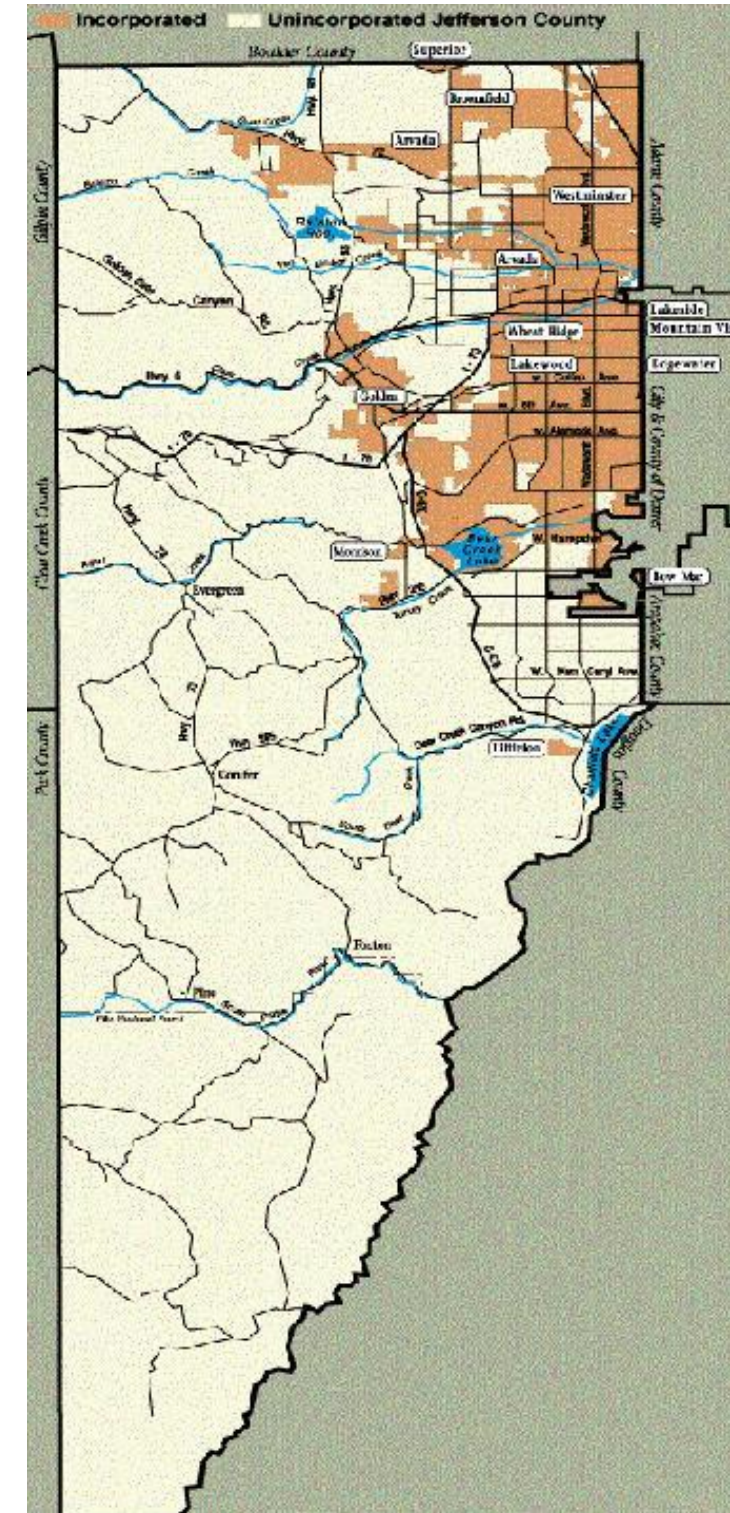
Phase 1: \$230,977.78

Total Project: \$7,542,633.00

Federal Share: \$5,962,393.96

State Match: up to \$825,601.34

Local Share: \$754,637.70 (10%)



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# Mile High Flood District

“Together, we protect people, property, and our environment through preservation, mitigation, and education.” - <https://www.mhfd.org/about>

Jefferson County Hazard Mitigation Plan Participant



**COLORADO**

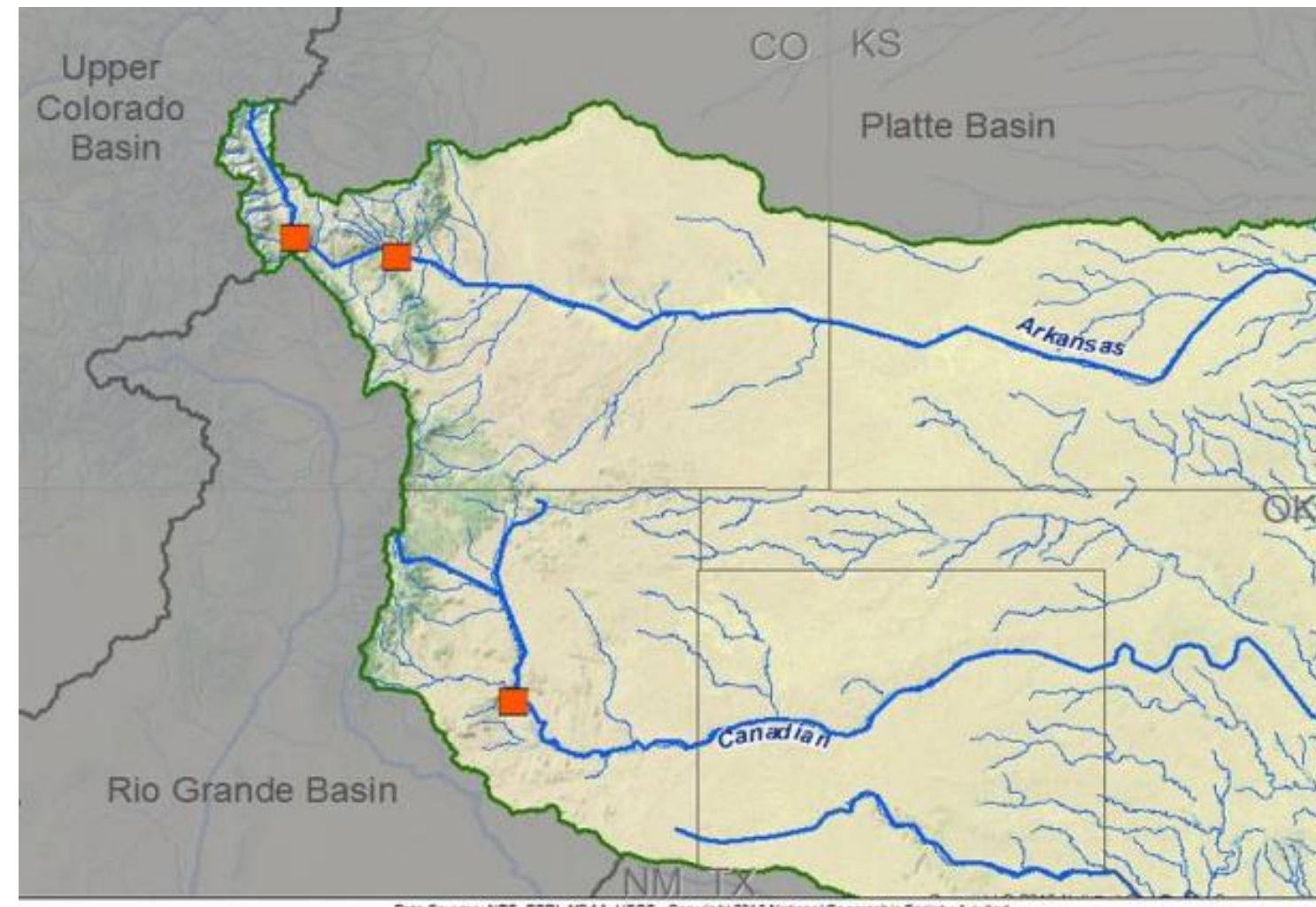
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# Upper Arkansas River Basin

Problem: Deposition of sand in the Upper Arkansas River Basin from non-natural water bodies requires annual dredging at a cost of ~\$1 million. The deposition and continuous dredging is a burden for agricultural producers and is leading to problems in the river and surrounding ecosystem.



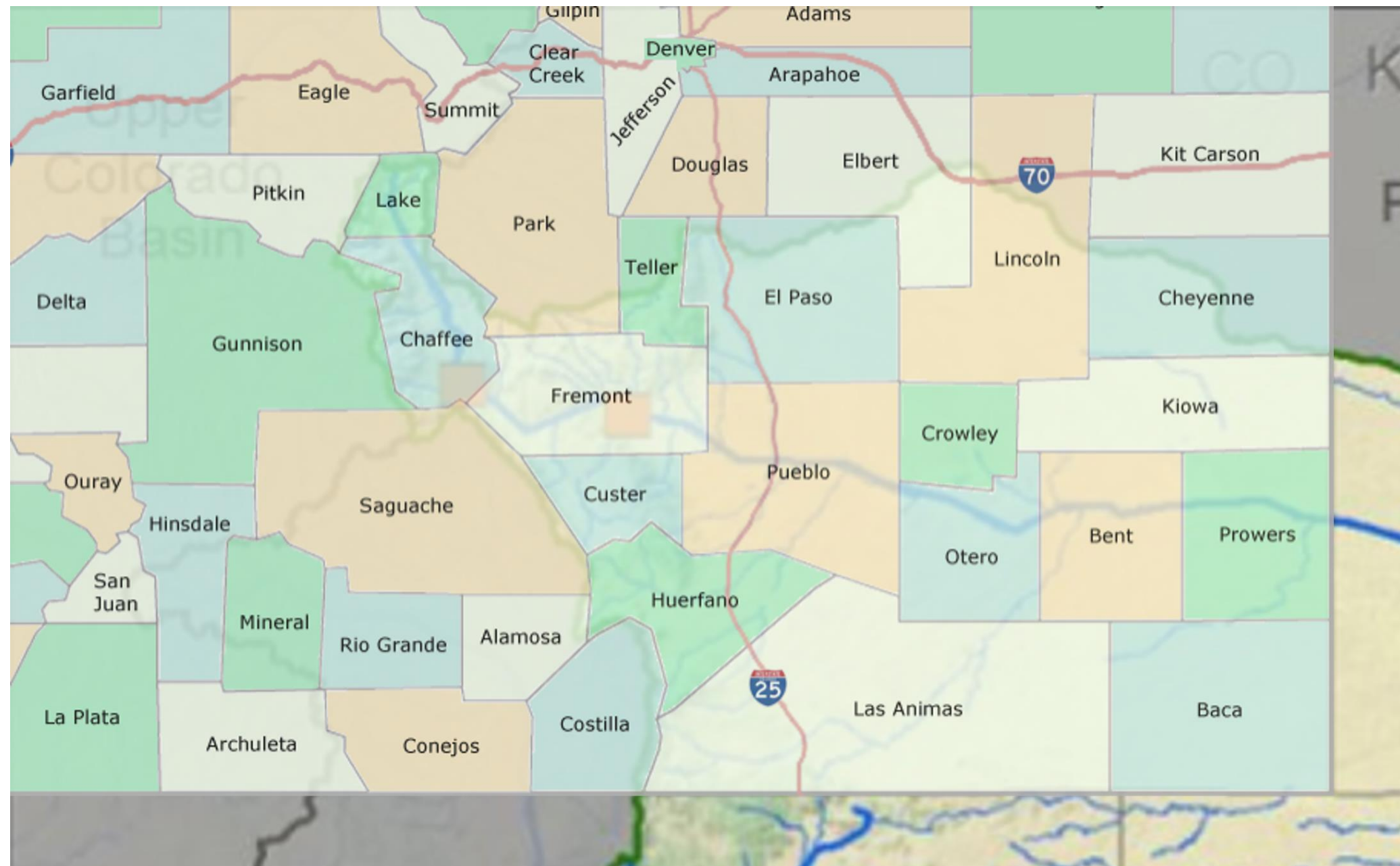
Data Sources: NPS, FRR, NPSA, USGS. Copyright 2013 National Geographic Society. All rights reserved.





# Upper Arkansas River Basin

(continued)



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# Bringing It All Together

Hazard mitigation  
planning

- ★ Community-wide effort
- ★ Tangible results
- ★ Benefits everybody

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How can you get  
involved?

- ☐ Contact the city or county Emergency Manager
- ☐ Contact the state's Hazard Mitigation Officer
- ☐ Find more at:  
[fema.gov/emergency-managers/risk-management/hazard-mitigation-planning](https://fema.gov/emergency-managers/risk-management/hazard-mitigation-planning)



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# Discussion



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Emergency Management (DHSEM)  
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# Enhancing Natural Hazard Mitigation and Resilience through EPA's Nonpoint Source (NPS) Management Program

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Ellie Flaherty  
EPA, HQ - Nonpoint Source (NPS) Management Branch

August 3, 2025

# Sources of Pollution Under Clean Water Act

- **‘Point sources’ regulated under CWA**
  - Any “discernable, confined and discrete conveyance including...any pipe, ditch, channel...[etc] from which pollutants are or may be discharged”
  - Discharges must be regulated in a manner consistent with state/tribal WQS, e.g., NPDES permits
- **‘Nonpoint sources’ not regulated or specifically defined**
  - Any source of water pollution that doesn’t meet point source definition
  - Polluted runoff from rain or snowmelt carrying natural and anthropogenic pollutants to waters



# NPS Pollution Comes From Diverse Sources



- **Agriculture**

- Nutrients, sediment, pathogens, pesticides, metals
- Row crop runoff, irrigation water, animal facilities

- **Onsite septic systems**

- Nutrients, pathogens

- **Acid mine drainage**

- Abandoned mines, metals

- **Unregulated urban runoff**

- Pathogens, fertilizer, pet waste, oil & grease, construction sediment

- **Forestry**

- Sediment (slides, road construction, fire), temperature

- **Hydromodification**

- Dams, channel straightening – sediment, temperature, habitat destruction



## §319 of the Clean Water Act

Established in 1987, provides a framework and federal funding for state and local NPS efforts

- 319(b) - 5-Year NPS State Management Programs
- 319(h) - Grant Program
- In addition to CWA, states follow grant guidelines in spending 319 funds.

<http://www.epa.gov/nps/319-grant-current-guidance>



# §319 is a National Program, Influences State Programs, and Powers Local Watershed Projects



## Funds distributed to states annually based on formula

- In FY24, \$174M allocated to states (Tribes \$13M); ~ \$1M to ~ \$8.3M per state
- 40% non-federal match required

## Use of funds requires:

- **Watershed projects** – minimum 50% of funds allocated to support on-the-ground projects
- **NPS program work/staff**

# Points of Engagement in the NPS Management Process





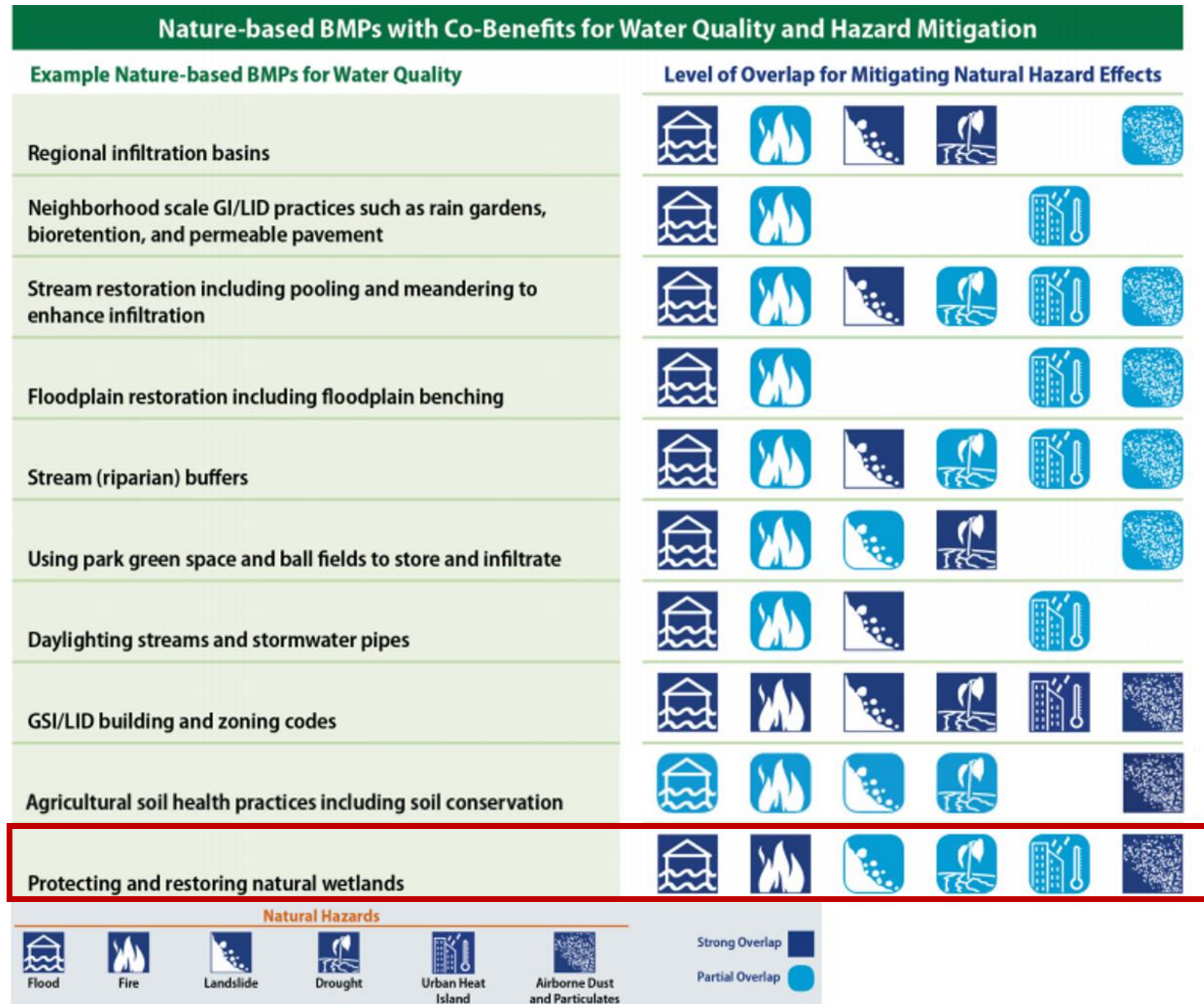
# Defining NBS and Environmental Benefits

**Nature-based solutions (NBS)** are actions that protect, conserve, restore and sustainably manage natural or modified ecosystems. They use natural features or processes to address public health and environmental challenges while providing multiple benefits to people and nature.

**Environmental benefits/co-benefits** occur when NBS design achieves benefits beyond the intended primary function\* of restoring or protecting water quality.

\*for NPS management, the primary function = **water quality**

[Link to full document](#)





# Hazard Mitigation Benefits of §319 Practices

- Primary goal: Restore and protect water quality impacted by NPS.
- Range of BMP types: ag conservation, green stormwater infrastructure, wetland construction/restoration, etc.
- Many BMPs implemented through §319 have been identified as having potential hazard mitigation and resilience co-benefits.
- In 2024 ~300 §319 projects will implement practices with potential hazard mitigation/resilience co-benefits.



# Hazard Mitigation in the NPS Program

- Section 319 grantees have expressed that natural hazards will prolong NPS management work.
  - Flood/high flow events are of particular concern.
- NPS program priorities vary by state:
  - Infiltration, stormwater capture, flood risk reduction
  - Wildfire response and recovery
- NPS programs are encouraged to consider natural hazard risk in NPS project design and implementation.
- Watershed planning flexibilities for emergency response and public health needs.
- Integrating hazard mitigation plans in watershed planning.

# Benefits of Collaborating Across Hazard Mitigation and Water Quality Programs



Integrated planning processes can increase planning efficiency – take advantage of existing efforts, data, etc.



Leveraging of hazard mitigation and water quality funds



Water quality programs offer access to technical expertise on nature-based solutions to hazards



Adopted broadly, water quality practices can help reduce risk from hazards

## Proactive Approach Improves St. Marys River and Promotes Green Infrastructure in Tidal Estuary

- The City of St. Marys installed green infrastructure (GI) to infiltrate and treat polluted stormwater runoff from a highly impervious urban coastal riverfront landscape.
- This project demonstrated GI effectiveness to mitigate nuisance flooding and low dissolved oxygen (DO) in the coastal environment.
- A comparison of pre- and post-installation storm sampling showed reduction in sediment, total nitrogen, and total phosphorus loads and higher monthly DO averages.
- 2.34 million gallons (66% of 3.55 million gallons) of runoff infiltrated.



Bioretention near City Hall



Bioretention system at "Market on Square" reaches capacity & overflows onto permeable pavement



## Restoring Hydrologic Function to the Rito de los Indios

- 2011 Las Conchas fire resulted in sediment and ash deposit to Rito de los Indios stream.
- Post-fire surveys documented turbidity levels exceeding the state water quality standards.
- Partners: Los Amigos de Valles Caldera (nonprofit organization), Valles Caldera National Preserve, and New Mexico Environment Department (NMED).
- BMPs: Preservation and restoration of wet meadows ("plug and pond"), erosion and sediment control structures.
- Turbidity sufficiently to remove stream from state 303(d) list in 2024.



Post-fire flooding following the Las Conchas fire.



"Plug and Pond" constructed to capture sediment and increase wetland area.

Who is it for?

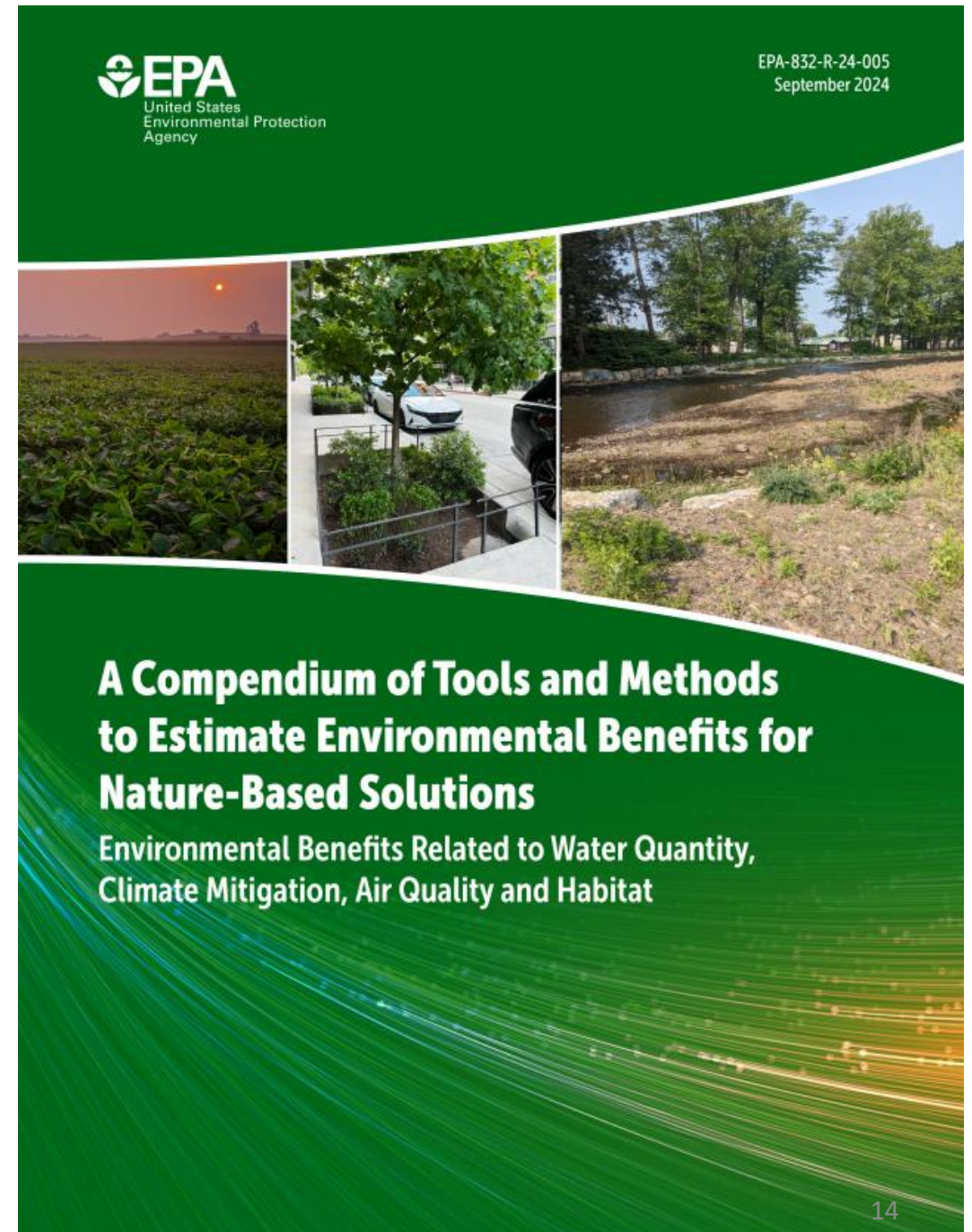
Intended for grantees and subgrantees of EPA's CWA [Section 319 Grant Program](#) and [Gulf Hypoxia Program](#) and others

What is the scope?

Serves as a guide to tools that may be used at the **planning level** to quantify and communicate environmental benefits

What activities apply?

- Preparing watershed-based plans;
- Writing grant proposals;
- Screening NBS;
- Communicating the benefits of NBS; and
- Evaluating or informing management actions or decisions.



# Compendium Organization

Benefit Category	Specific Environmental Benefits
Water quantity	<ul style="list-style-type: none"><li>• Runoff reduction</li><li>• Runoff prevention</li><li>• Groundwater recharge potential</li><li>• Rainfall interception</li></ul>
Air	<ul style="list-style-type: none"><li>• Air quality improvement</li><li>• Ambient air temperature reduction</li></ul>
Habitat	<ul style="list-style-type: none"><li>• Improved habitat scores or indices</li><li>• Aquatic connectivity</li><li>• Habitat creation</li></ul>



# Water Quantity



*Runoff volume prevented*



*Runoff volume reduction*



*Groundwater recharge potential*



*Rainfall interception*

Intervention Type	Method/Tool	Lead Agency	Applicable NBS	Benefit	Units	Scale
Protection	CN Method	N/A	Easement/land conservation		ac-ft/yr	Varies (site to watershed)
	i-Tree Canopy	USFS and cooperating partners <sup>a</sup>	Existing tree canopy		Mgal/mi <sup>2</sup> /yr	Varies (parcel to watershed)
Restoration	PLET – Volume Reduction Method	EPA	GSI and LID		gal/yr	Varies (site to watershed)
	EPA National Stormwater Calculator	EPA	GSI and LID		in. (reported on a long-term annual basis)	Site (12 acres maximum)
	InVEST - Urban Stormwater Retention	Natural Capitals Project, 2024	Urban green spaces		m <sup>3</sup> /yr	Watershed
	i-Tree Planting Calculator	USFS and cooperating partners <sup>a</sup>	Urban tree planting		gal/project lifetime	County, project level
	Green Roof Energy Calculator	Portland State University, University of Toronto, Green	Green roof		in.	Building

Note: full table not shown



# NAWM/ASFPM Cooperative Agreement

**GOAL:** Build relationships and expand collaboration between hazard mitigation and water quality staff at state and community level. Explore potential for nature-based solutions to support water quality and hazard mitigation goals.

**DELIVERABLE:** Regional, cohort-based training workshops (water quality and hazard mitigation/emergency management professionals from state and local agencies) that result in cohort members working well together and continuing their relationship over time.

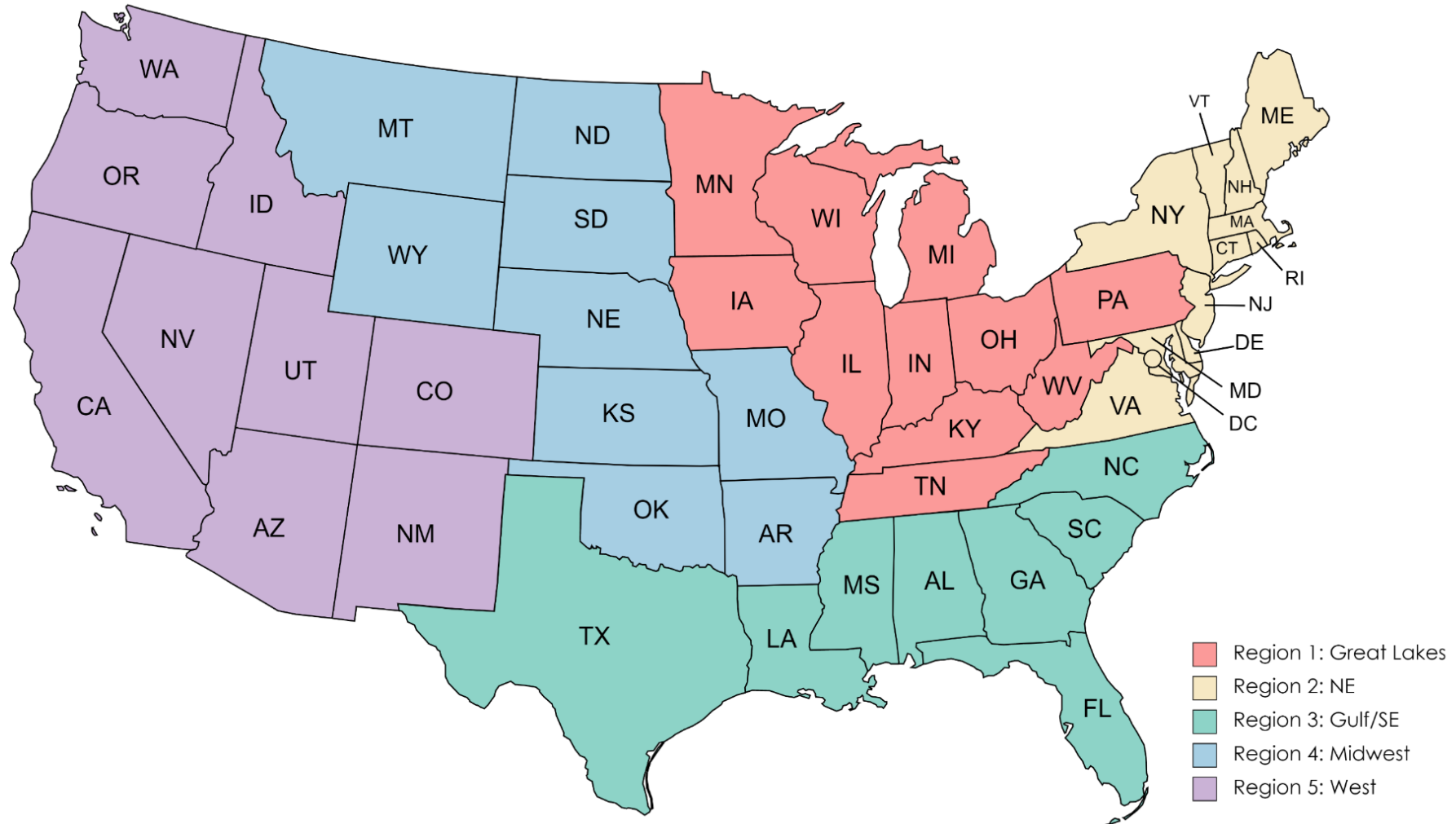


## Training Topics

Policy & Regulatory	Science	Management
Stafford & Clean Water Acts	Floodplains, wetlands, and green infrastructure	Floodplain management
Permitting for nature-based practices	Hydrologic & hydraulic studies	Hazard mitigation
Water quality policy and regs	Geomorphology	Ecosystem services
Local stormwater regulations	Modeling for future conditions	Land use planning
Agencies to know		Cost benefit analysis
Levels of government		Education and outreach
		Integration and partnering



## Next Workshop: September 16-18, Denver CO





# Questions?

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Ellie Flaherty  
[flaherty.ellie@epa.gov](mailto:flaherty.ellie@epa.gov)

NPS Hazard Mitigation Resources:  
[www.epa.gov/nps/natural-hazard-mitigation-resources](http://www.epa.gov/nps/natural-hazard-mitigation-resources)





# The Role of Conservation Districts in Multi-Benefit Watershed Projects

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"Bridging Conservation and Hazard Mitigation Planning"

Soil and Water Conservation Society Annual Meeting

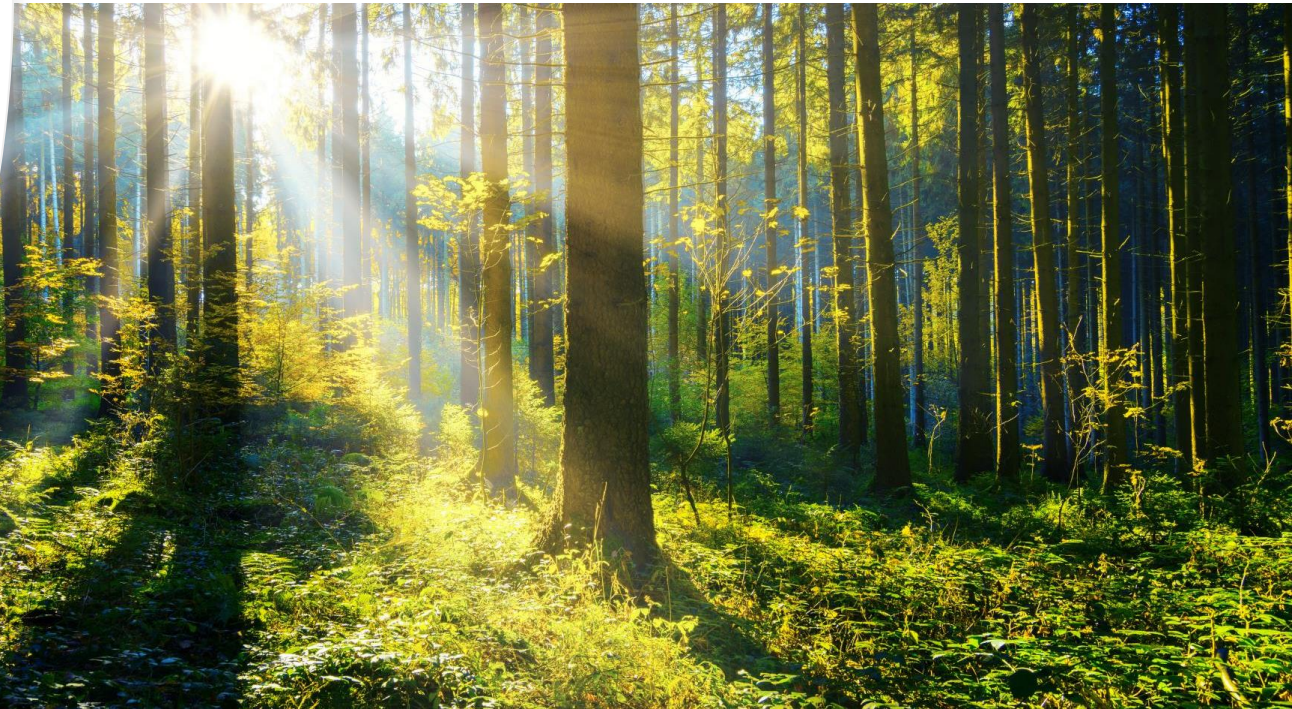
August 3, 2025





# Why Nature-Based Solutions

- Healthy ecosystems provide complex services that mitigate drought, flooding, erosion, and fire and protect water resources
- Impaired ecosystems do the inverse
- The cause of a problem may not be where we see the problem

























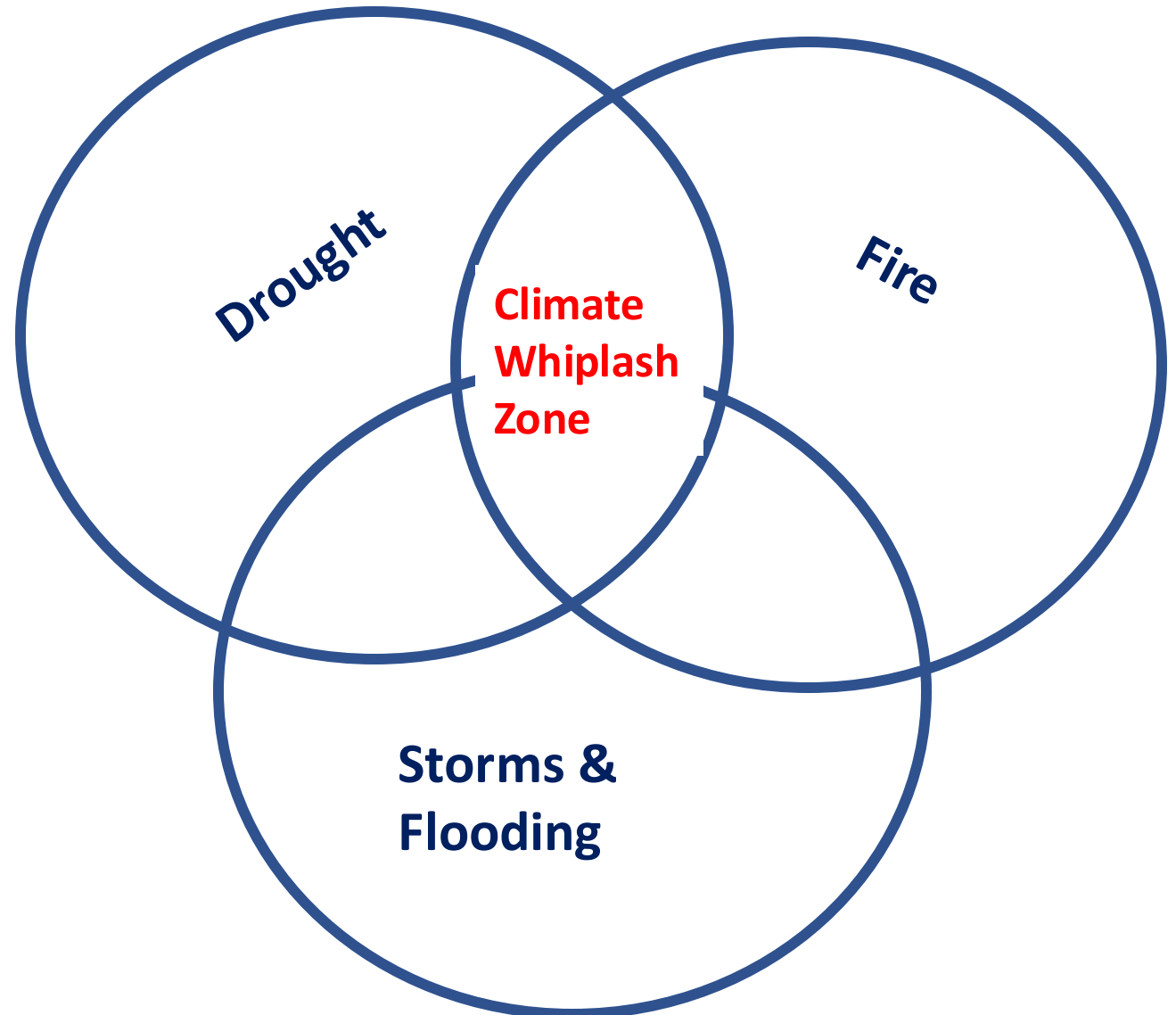




# Why Conservation Districts?

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- Created to protect our community by protecting its natural resources
- Work across jurisdictions, boundaries, land ownership
- Integrated, holistic approaches for conservation, property, safety
- Diverse tools
- Trusted brokers for agencies\* and private landowners alike
  - Locally led
  - Non-regulatory, confidential
  - Bring incentives
- Solutions at the right scale
- Boots on the ground









	Environment	Water Security	Profit
Private conservation e.g. land trusts	Yes	Maybe	No
Public conservation e.g. parks, open space	Yes	Maybe	No
Agricultural producers	Maybe	Yes	Yes
Private domestic e.g. mutual water company	Maybe	Yes	No





	Incentives	Barriers
Regulatory	Streamlining Exemptions Certainty	Complexity Costs Uncertainty Delays
Financial	Grant funds Cost share programs Reduced operating costs	Complexity and costs of grant programs Delayed payments
Risk	Getting ahead of anticipated new regulations Water security	Exposure with agencies and public New restrictions



# County Plans



Community Climate Action Plan



Local Hazard Mitigation Plan



Grading Ordinance



Local Coastal Plan



Energy and Water Strategy 2025



### Wildlife

We improve the chances of survival for species of plants and animals at risk of extinction by restoring their habitats.



### Water

We help ensure clean and reliable water for the farms, fish, and people who share this precious resource.



### Climate

We work to reduce emissions and remove greenhouse gases from the atmosphere as well as help people prepare for extreme weather.



### Agriculture

We serve farmers and ranchers to help ensure viable, environmentally friendly local agriculture.

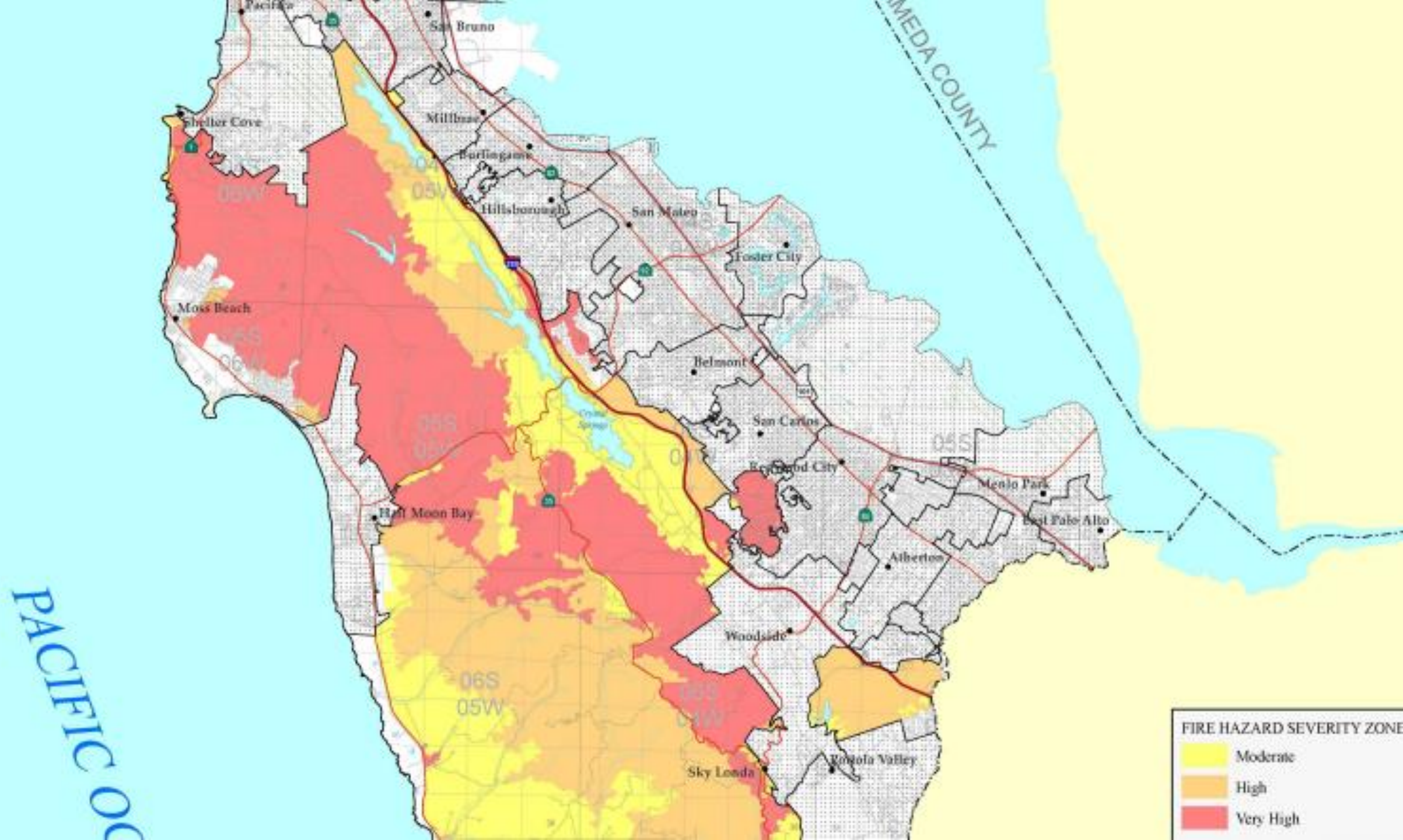


### Forest Health and Fire Resiliency

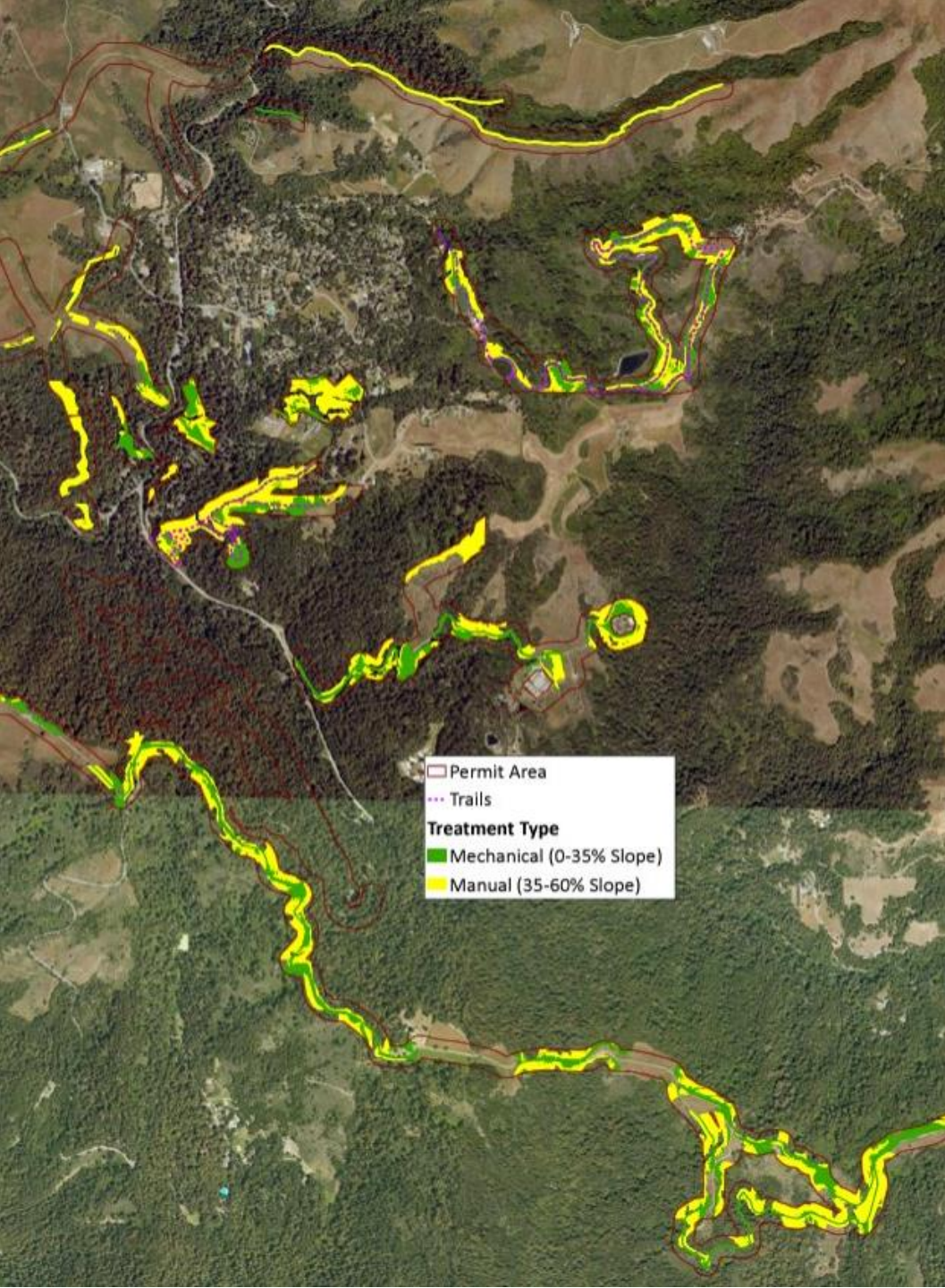
We work with communities to reduce the risk of catastrophic fire, improve forest health, and heal the land after fires occur.























Cover crops



Rotational grazing



Reduced tillage



Compost



Windbreaks



Mulch



Rangeland planting



Hedgerows



























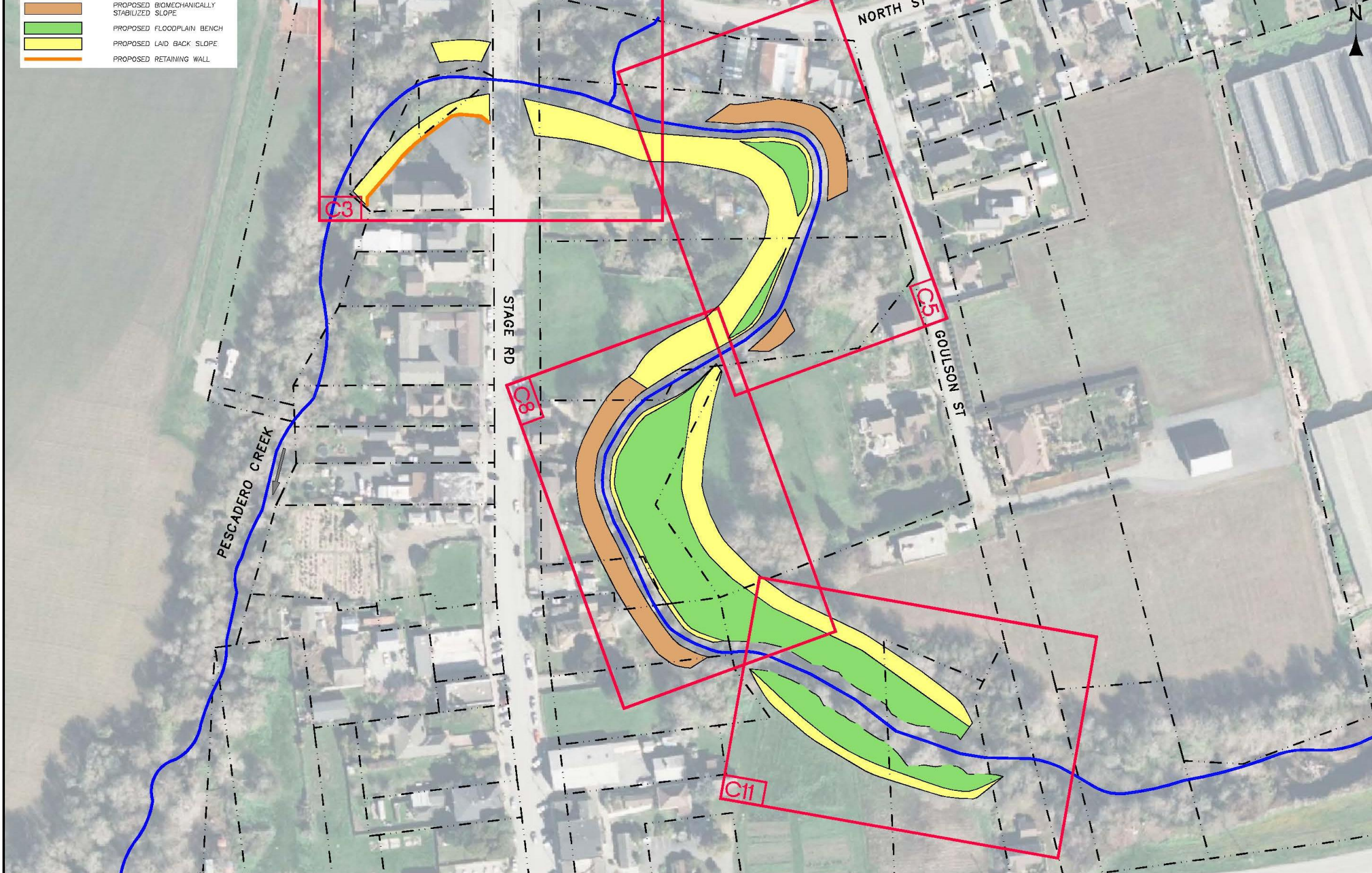








- PROPOSED BIOMECHANICALLY STABILIZED SLOPE
- PROPOSED FLOODPLAIN BENCH
- PROPOSED LAID BACK SLOPE
- PROPOSED RETAINING WALL





A new reservoir both improved Harley Farms' water security and enabled the farm's managers to leave more water in the creek for wildlife when it is critically low.

PHOTO: RCD

The chipper program ("You cut, we chip and haul") helped Loma Mar and Butano Canyon residents create defensible spaces around their homes, improving community-wide wildfire resilience.

PHOTO: BRUSHHACK

Butano  
Ridge

# Resilience

1. Thriving wildlife and ecosystems
2. Mitigate natural disasters
3. Protect water supply
4. Protect properties
5. Protect agriculture
6. Protect infrastructure
7. Mitigate climate change

Dredging sediment from Butano Creek reduced chronic flooding in town and allowed salmon to once again return to their ancestral spawning habitat.

PHOTO: RCD

A new conservation plan for Fruitful Farms is helping them implement nature-based solutions that tackle climate change and also benefit the farm.

PHOTO: RCD

Erosion can undermine roads and bridges and devastate properties and habitats. This chasm opened in one day! Reshaping the ground and improving water drainage restored the land and prevented further damage.

PHOTO: RCD

Releasing 10,000 critically endangered salmon into the wild rewards many years of habitat restoration and supports the survival of this species.

PHOTO: TIM GRAMS





# Thank you!

Kellyx Nelson

Executive Director

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**Website** | [sanmateoRCD.org](http://sanmateoRCD.org)

**YouTube** | [San Mateo RCD](https://www.youtube.com/SanMateoRCD)

**Facebook** | [facebook.com/sanmateoRCD](https://facebook.com/sanmateoRCD)

**Instagram** | [instagram.com/sanmateoRCD](https://instagram.com/sanmateoRCD)



# COFFEE BREAK

10:45 AM-11:00 AM





# BREAKOUT 1: OPPORTUNITIES FOR ALIGNMENT

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## OBJECTIVES:

- IDENTIFY WHERE CONSERVATION AND DISTRICT PRIORITIES CURRENTLY ALIGN WITH HAZARD MITIGATION PLANNING
  - EXPLORE OPPORTUNITIES TO STRENGTHEN THAT ALIGNMENT
  - DISCUSS BARRIERS TO EXPANDING ALIGNMENT
-



# *What are the major hazards in your area/what are the top priorities for mitigation hazards in your area?*



## **1. Individual reflection (2-3 min)**

- Independently brainstorm and write top hazard mitigation priorities on one color sticky note.

## **2. Group discussion (5-7 min)**

- Group the sticky notes on the left side of the flip chart.
- Identify shared and unique priorities and discuss how you engage with hazard mitigation planning in your work.

- Guiding questions:

- 1. What is your experience with hazard mitigation planning?*
- 2. For special districts: has your district participated in adopting or updating a hazard plan? If so, are your district's priorities reflected in the plan?*



*What are the top conservation priorities in your area (or for your district/organization)?*



**1. Individual reflection (2-3 min)**

- Write your top conservation priorities on different colored sticky notes.

**2. Group discussion (5-7 min)**

- Collect the sticky notes and group them on the right side of the flip chart.
- Discuss common themes.



# Identifying Overlapping Priorities and Challenges to Alignment (45 min)



1. As a group, look at the flip chart and **brainstorm projects that could address mitigation and conservation priorities.** List these in the center of the flip chart.
2. Consider how the projects you have listed could **address one or more priorities from either side (hazard mitigation and conservation).** Draw arrows where you identify ties.
3. **Discuss the following questions,** listing key themes on the flip chart:
  - *Where do you see alignment between hazard mitigation and conservation priorities?*
  - *What challenges prevent further alignment? What kind of resources do you need to promote alignment?*



**Report-back (15 min)**